

118TH CONGRESS  
1ST SESSION

**S.** \_\_\_\_\_

To amend title 18, United States Code, to protect more victims of domestic violence by preventing their abusers from possessing or receiving firearms, and for other purposes.

---

IN THE SENATE OF THE UNITED STATES

---

\_\_\_\_\_ introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_

---

**A BILL**

To amend title 18, United States Code, to protect more victims of domestic violence by preventing their abusers from possessing or receiving firearms, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Lori Jackson-Nicolette  
5 Elias Domestic Violence Survivor Protection Act”.

6 **SEC. 2. FINDINGS.**

7 Congress finds the following:

1           (1) Congress has the responsibility to keep the  
2           populace of the United States safe, and domestic  
3           gun violence is a significant threat to the well-being  
4           of the United States.

5           (2) Each year in the United States, more than  
6           800 women are shot and killed by an intimate part-  
7           ner. More women are killed in the United States by  
8           domestic partners than by any other type of assail-  
9           ant, and most of these homicides are committed with  
10          firearms.

11          (3) Approximately 4,500,000 women alive in  
12          the United States today report having been threat-  
13          ened with a gun by a domestic partner.

14          (4) Almost two-thirds of intimate partner homi-  
15          cides in the United States are committed with a fire-  
16          arm. If a woman has an abusive male partner who  
17          has access to a firearm, the woman is 5 times more  
18          likely to be killed than she would be if the abusive  
19          male partner did not have access to a firearm, and  
20          domestic violence assaults involving a gun are 12  
21          times more likely to result in death than domestic vi-  
22          olence assaults involving other weapons or bodily  
23          force.

24          (5) Perpetrators of intimate partner violence  
25          are far more likely to commit additional acts of gun

1 violence. Nearly half of all mass shooters have com-  
2 mitted acts of domestic violence.

3 (6) Victims of intimate partner violence often  
4 pursue restraining orders as a means of protection  
5 in the immediate aftermath of, or in conjunction  
6 with, leaving dangerous partners and situations.  
7 This time period is especially dangerous for victims.

8 (7) Although individuals against whom there is  
9 a domestic violence restraining order are barred  
10 from purchasing a firearm under section 922(g)(8)  
11 of title 18, United States Code, various loopholes in  
12 that section allow perpetrators to purchase and  
13 maintain possession of firearms. For example, Fed-  
14 eral law only protects domestic violence victims  
15 against spouses, former spouses, cohabitants, former  
16 cohabitants, and individuals with whom those vic-  
17 tims have a child. Furthermore, under Federal law,  
18 protective orders issued against domestic violence  
19 abusers on an emergency or ex parte basis do not  
20 prohibit those abusers from possessing or purchasing  
21 firearms.

22 (8) Some States and local governments have  
23 passed laws that go beyond the Federal baseline by  
24 expanding the range of abusive partners included in  
25 firearm restrictions to encompass abusive dating

1 partners. Numerous studies conducted between 2000  
2 and 2017 have shown that States that pass these  
3 laws experience a significant reduction in intimate  
4 partner homicides.

5 (9) States that restrict access to guns to indi-  
6 viduals subject to active domestic violence restrain-  
7 ing orders have experienced a 13-percent reduction  
8 in intimate partner homicides involving firearms.

9 (10) Congress has the power to set a national  
10 standard to protect domestic violence victims who  
11 seek restraining orders against abusive partners by  
12 preventing those abusive partners from possessing or  
13 purchasing firearms and ammunition while the re-  
14 straining order is in effect.

15 **SEC. 3. DEFINITIONS OF “INTIMATE PARTNER” AND “MIS-**  
16 **DEMEANOR CRIME OF DOMESTIC VIOLENCE”**  
17 **EXPANDED.**

18 Section 921(a) of title 18, United States Code, is  
19 amended—

20 (1) by inserting before paragraph (32) the fol-  
21 lowing:

22 “(31) The term ‘covered domestic violence court  
23 order’ means a court order—

24 “(A) that was issued—

1 “(i) after a hearing of which such per-  
2 son received actual notice, and at which  
3 such person had an opportunity to partici-  
4 pate; or

5 “(ii) in the case of an ex parte order,  
6 relative to which notice and opportunity to  
7 be heard are provided—

8 “(I) within the time required by  
9 State, tribal, or territorial law; and

10 “(II) in any event within a rea-  
11 sonable time after the order is issued,  
12 sufficient to protect the due process  
13 rights of the person;

14 “(B) that restrains such person from—

15 “(i) harassing, stalking, or threat-  
16 ening an intimate partner of such person  
17 or child of such intimate partner or person,  
18 or engaging in other conduct that would  
19 place an intimate partner in reasonable  
20 fear of bodily injury to the partner or  
21 child; or

22 “(ii) intimidating or dissuading a wit-  
23 ness from testifying in court; and

24 “(C) that—

1                   “(i) includes a finding that such per-  
2                   son represents a credible threat to the  
3                   physical safety of such individual described  
4                   in subparagraph (B); or

5                   “(ii) by its terms explicitly prohibits  
6                   the use, attempted use, or threatened use  
7                   of physical force against such individual  
8                   described in subparagraph (B) that would  
9                   reasonably be expected to cause bodily in-  
10                  jury.”;

11                  (2) in paragraph (32), by striking all that fol-  
12                  lows after “The term ‘intimate partner’ ” and insert-  
13                  ing the following: “—

14                  “(A) means, with respect to a person, the  
15                  spouse of the person, a former spouse of the person,  
16                  an individual who is a parent of a child of the per-  
17                  son, and an individual who cohabitates or has  
18                  cohabited with the person; and

19                  “(B) includes—

20                  “(i) a dating partner (as defined in section  
21                  2266) or former dating partner; and

22                  “(ii) any other person similarly situated to  
23                  a spouse who is protected by the domestic or  
24                  family violence laws of the State, local, or tribal

1 jurisdiction in which the injury occurred or  
2 where the victim resides.”; and

3 (3) in paragraph (33)(A)—

4 (A) in clause (i), by inserting after “Fed-  
5 eral, State,” the following: “municipal,”; and

6 (B) in clause (ii)—

7 (i) by striking “or the threatened”  
8 and inserting “the threatened”;

9 (ii) by inserting “or stalking” after  
10 “deadly weapon”; and

11 (iii) by striking “, or by a person who  
12 has a current or recent former dating rela-  
13 tionship with the victim” and inserting “to  
14 whom the victim is or was a dating partner  
15 (as defined in section 2266), or by a per-  
16 son to whom the victim is the child of a  
17 dating partner”.

18 **SEC. 4. UNLAWFUL SALE OF FIREARM TO A PERSON SUB-**  
19 **JECT TO COURT ORDER.**

20 Section 922(d)(8) of title 18, United States Code, is  
21 amended to read as follows:

22 “(8) is subject to a covered domestic violence  
23 court order; or”.

1 **SEC. 5. LIST OF PERSONS SUBJECT TO A RESTRAINING OR**  
2 **SIMILAR ORDER PROHIBITED FROM POS-**  
3 **SESSING OR RECEIVING A FIREARM EX-**  
4 **PANDED.**

5 Section 922(g)(8) of title 18, United States Code, is  
6 amended to read as follows:

7 “(8) who is subject to a covered domestic vio-  
8 lence court order; or”.

9 **SEC. 6. GRANT PROGRAM REGARDING THE REMOVAL OF**  
10 **FIREARMS FROM ADJUDICATED DOMESTIC**  
11 **VIOLENCE PARTIES.**

12 (a) AMENDMENT.—Title I of the Omnibus Crime  
13 Control and Safe Streets Act of 1968 (34 U.S.C. 10101  
14 et seq.) is amended by adding at the end the following:

15 **“PART PP—GRANT PROGRAM REGARDING RE-**  
16 **MOVAL OF FIREARMS FROM ADJUDICATED**  
17 **DOMESTIC VIOLENCE PARTIES**

18 **“SEC. 3061. DEFINITIONS.**

19 “In this part:

20 “(1) AMMUNITION; FIREARM.—The terms ‘am-  
21 muniton’ and ‘firearm’ have the meanings given  
22 those terms in section 921 of title 18, United States  
23 Code.

24 “(2) COVERED ENTITY.—The term ‘covered en-  
25 tity’ means—

26 “(A) a State;



1 “(B) an Indian Tribe; or

2 “(C) a unit of local government.

3 “(3) DOMESTIC VIOLENCE PROTECTION  
4 ORDER.—The term ‘domestic violence protection  
5 order’ has the meaning given the term ‘covered do-  
6 mestic violence court order’ in section 921 of title  
7 18, United States Code.

8 **“SEC. 3062. GRANT PROGRAM.**

9 “(a) AUTHORITY TO MAKE GRANTS.—The Attorney  
10 General may make grants to covered entities to assist the  
11 covered entities in carrying out the policies, procedures,  
12 protocols, laws, court rules, or regulations described in  
13 section 3063.

14 “(b) ELIGIBLE COVERED ENTITY.—

15 “(1) IN GENERAL.—A covered entity shall be  
16 eligible to receive a grant under this section on and  
17 after the date on which the Attorney General deter-  
18 mines that the covered entity has in effect policies,  
19 procedures, protocols, laws, court rules, or regula-  
20 tions that are substantially similar to the policies,  
21 procedures, laws, court rules, or regulations de-  
22 scribed in section 3063.

23 “(2) DETERMINATION.—In making a deter-  
24 mination under paragraph (1), the Attorney General  
25 may consider policies, procedures, protocols, laws,

1 court rules, or regulations of a covered entity to be  
2 substantially similar to the policies, procedures,  
3 laws, courts rules, or regulations described in section  
4 3063 even if the policies, procedures, protocols, laws,  
5 court rules, or regulations of the covered entity—

6 “(A) vary in scope;

7 “(B) prescribe different types of protective  
8 orders or firearm surrender orders; or

9 “(C) provide different timing requirements.

10 “(c) USE OF FUNDS.—Grant funds awarded under  
11 this section may be used by a covered entity—

12 “(1) to assist law enforcement agencies or  
13 courts of the covered entity in carrying out the poli-  
14 cies, procedures, protocols, laws, court rules, or reg-  
15 ulations described in section 3063; and

16 “(2) in order to ensure the safety of domestic  
17 violence victims after a domestic violence protection  
18 order is issued in accordance with the policies, pro-  
19 cedures, protocols, laws, court rules, or regulations  
20 described in section 3063, to partner with and pro-  
21 vide support to not less than 1 domestic violence vic-  
22 tim service provider, which may include an organiza-  
23 tion that is a culturally specific organization.

24 “(d) APPLICATION.—

1           “(1) IN GENERAL.—A covered entity desiring a  
2 grant under this section shall submit to the Attorney  
3 General an application at such time, in such man-  
4 ner, and containing or accompanied by such infor-  
5 mation as the Attorney General may reasonably re-  
6 quire.

7           “(2) CONTENTS.—An application submitted  
8 under this subsection shall include a description of  
9 an action plan of the covered entity to establish a  
10 partnership described in subsection (c)(2).

11 **“SEC. 3063. STATE AND TRIBAL POLICIES AND PROCE-  
12 DURES.**

13           “The policies, procedures, protocols, laws, court rules,  
14 or regulations described in this section are policies, proce-  
15 dures, protocols, laws, court rules, or regulations relating  
16 to the possession of a firearm or ammunition that—

17           “(1) direct a court, upon the issuance of a do-  
18 mestic violence protection order, to issue an addi-  
19 tional order (referred to in this section as a ‘firearm  
20 surrender order’) that—

21           “(A) is in effect for the duration of the do-  
22 mestic violence protection order;

23           “(B) automatically terminates upon the ex-  
24 piration of the domestic violence protection  
25 order;

1 “(C) requires—

2 “(i) the individual subject to the fire-  
3 arm surrender order to, not later than 24  
4 hours after the firearm surrender order is  
5 served, surrender physical possession of all  
6 firearms and ammunition in the posses-  
7 sion, care, custody, or control of the indi-  
8 vidual, including any firearm that the indi-  
9 vidual has entrusted or lent to a third  
10 party, by either—

11 “(I) surrendering the firearms  
12 and ammunition to the chief law en-  
13 forcement officer of the district in  
14 which the individual resides or a law  
15 enforcement agency designated by the  
16 State or Indian Tribe to receive and  
17 store firearms and ammunition; or

18 “(II) selling the firearms and  
19 ammunition to a licensed dealer (as  
20 defined in section 921 of title 18,  
21 United States Code); or

22 “(ii) the chief law enforcement officer  
23 of the district in which the individual re-  
24 sides or a law enforcement agency des-  
25 ignated by the State or Indian Tribe to re-

1           ceive and store firearms and ammunition  
2           to, not later than 24 hours after the fire-  
3           arm surrender order is served, request the  
4           surrender of and remove and store any  
5           firearm or ammunition in the possession,  
6           care, custody, or control of the individual,  
7           including firearms and ammunition that  
8           the individual has entrusted or lent to a  
9           third party;

10           “(D) prohibits the individual from pur-  
11           chasing, possessing, or receiving, or attempting  
12           to purchase or receive, a firearm or ammunition  
13           for the period of time during which the firearm  
14           surrender order is in effect;

15           “(E) revokes any permit or license of the  
16           individual to purchase, possess or carry a fire-  
17           arm or ammunition for the period of time dur-  
18           ing which the firearm surrender order is in ef-  
19           fect; and

20           “(F) requires the individual subject to the  
21           firearm surrender order to, not later than 48  
22           hours after the firearm surrender order is  
23           served by a court, file with the court—

24                   “(i) a declaration under penalty of  
25                   perjury that—

1                   “(I) the individual has made the  
2                   surrender described in subparagraph  
3                   (C)(i);

4                   “(II) the chief law enforcement  
5                   officer of the district in which the in-  
6                   dividual resides has conducted the re-  
7                   moval described in subparagraph  
8                   (C)(ii); or

9                   “(III) the individual did not pos-  
10                  sess any firearm or ammunition at the  
11                  time of the issuance and service of the  
12                  firearm surrender order and continues  
13                  to not possess any firearms or ammu-  
14                  nition; and

15                  “(ii) an itemized receipt of any fire-  
16                  arms or ammunition surrendered by the  
17                  individual subject to the firearm surrender  
18                  order under subparagraph (C)(i), or re-  
19                  moved by a chief law enforcement officer  
20                  from that individual under subparagraph  
21                  (C)(ii), that is signed by the individual who  
22                  took possession of those firearms or am-  
23                  munition;

24                  “(2) in the case of an individual who does not  
25                  comply with paragraph (1)(C)(i), and where there

1       are reasonable grounds to believe that the individual  
2       possesses or has purchased a firearm, require the  
3       chief law enforcement officer or designated law en-  
4       forcement agency described in paragraph (1)(C)(ii)  
5       to remove any firearm or ammunition from the indi-  
6       vidual;

7               “(3) requires a chief law enforcement officer or  
8       designated law enforcement agency that conducts a  
9       removal under paragraph (1)(C)(ii) or (2) or re-  
10      ceives a firearm or ammunition surrendered by an  
11      individual under paragraph (1)(C)(i)(I) to, not later  
12      than 48 hours after conducting the removal or re-  
13      ceiving the surrendered firearm or ammunition, no-  
14      tify the court of the removal or surrender;

15              “(4) with respect to a firearm or ammunition  
16      that is surrendered under paragraph (1)(C)(i) or  
17      any firearm or ammunition removed under para-  
18      graph (1)(C)(ii) or (2), require the law enforcement  
19      agency to which the firearm or ammunition is sur-  
20      rendered or that removes any firearm or ammunition  
21      to—

22                      “(A) safely store the firearm or ammuni-  
23                      tion; and

24                      “(B) at the request of the individual sub-  
25                      ject to the firearm surrender order, not later

1 than 7 days after the date on which the domes-  
2 tic violence protection order described in para-  
3 graph (1) expires or is removed—

4 “(i) perform a background check on  
5 the individual subject to the firearm sur-  
6 render order to determine whether the in-  
7 dividual is prohibited from possessing or  
8 receiving a firearm under Federal or State  
9 law; and

10 “(ii) return the firearm or ammuni-  
11 tion to the individual subject to the firearm  
12 surrender order if the individual is not pro-  
13 hibited from possessing or receiving a fire-  
14 arm under Federal, State, or Tribal law;  
15 and

16 “(5) require the courts and relevant law en-  
17 forcement agencies to partner with and provide sup-  
18 port for local domestic violence programs in order to  
19 ensure the safety of victims of domestic violence  
20 after the issuance of a firearm surrender order.”.

21 (b) AUTHORIZATION OF APPROPRIATIONS.—Section  
22 1001(a) of title I of the Omnibus Crime Control and Safe  
23 Streets Act of 1968 (34 U.S.C. 10261) is amended by  
24 adding at the end the following:



1       “(29) There are authorized to be appropriated such  
2 sums as are necessary to carry out part PP.”.

3 **SEC. 7. TECHNICAL AND CONFORMING AMENDMENTS.**

4       The NICS Improvement Amendments Act of 2007  
5 (34 U.S.C. 40902 et seq.) is amended—

6           (1) in section 3(1) (34 U.S.C. 40903(1)), by  
7 striking “court order (as described in section  
8 922(g)(8)” and inserting “covered domestic violence  
9 court order (as defined in section 921(a)”); and

10          (2) in section 102(b)(1)(C)(v) (34 U.S.C.  
11 40912(b)(1)(C)(v)), by striking “court order de-  
12 scribed in section 922(g)(8)” and inserting “covered  
13 domestic violence court order, as defined in section  
14 921(a)”.